Chapter 2
Contracting Authorities and Structure

Learning Objectives

Terminal Objectives

Explain your role and responsibilities in a contingency contracting environment

Enabling Objectives

- **Define contingency contracting**
- **Explain the difference between command and contracting lines of authority**
- **Identify contracting structure**
- **Describe the contracting support organizations**
- **Compare various contracting support organizations**

What is Contingency Contracting?

- **The term ‘Contingency Contracting’ means**

  All stages of the process of acquiring property or services by DoD during a Contingency Operation *in the continental United States (CONUS) or outside the continental United States (OCONUS)*

- **‘Contingency Operation’ [10 U.S.C. 101(a)(13)] means a military operation that:**
  - Designated by Secretary of Defense when armed forces used against an enemy; or
  - Declared by President or Congress when Reserves activated under Title 10, U.S.C.
  - (FAR 2.101)

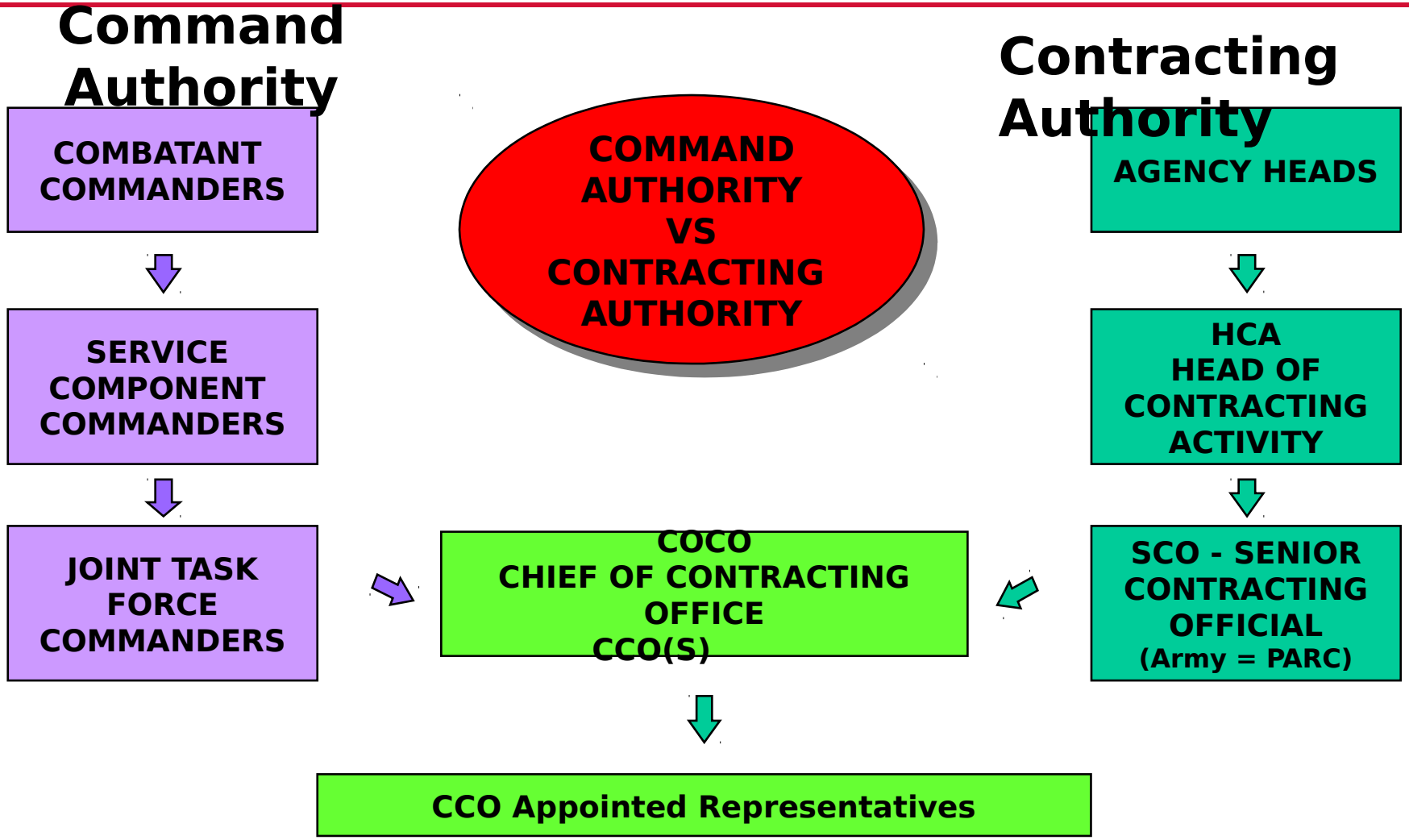
Where do you research how to contract in a contingency?

FAR 18

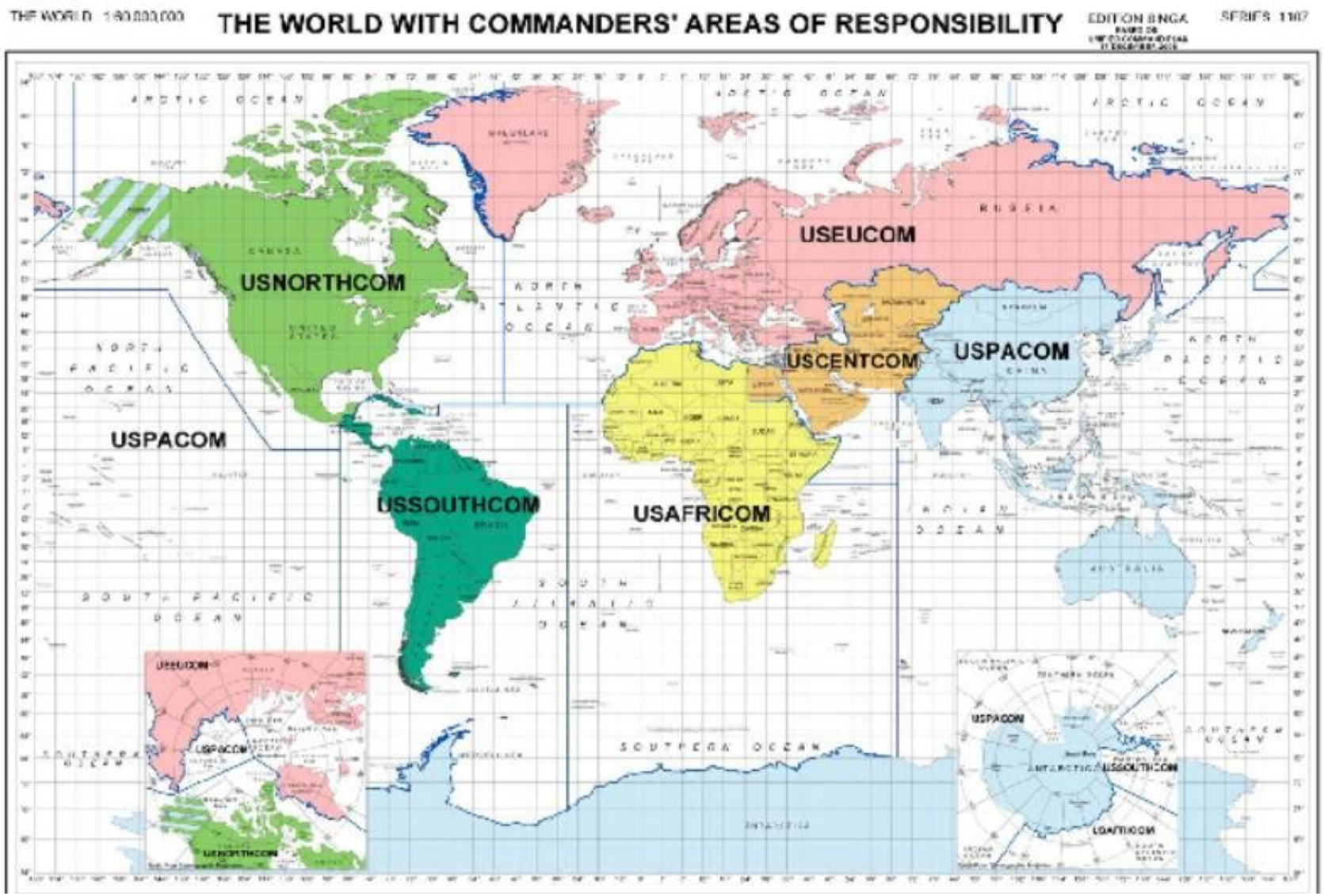
DPAPSS/DFARS/PGI

ACC

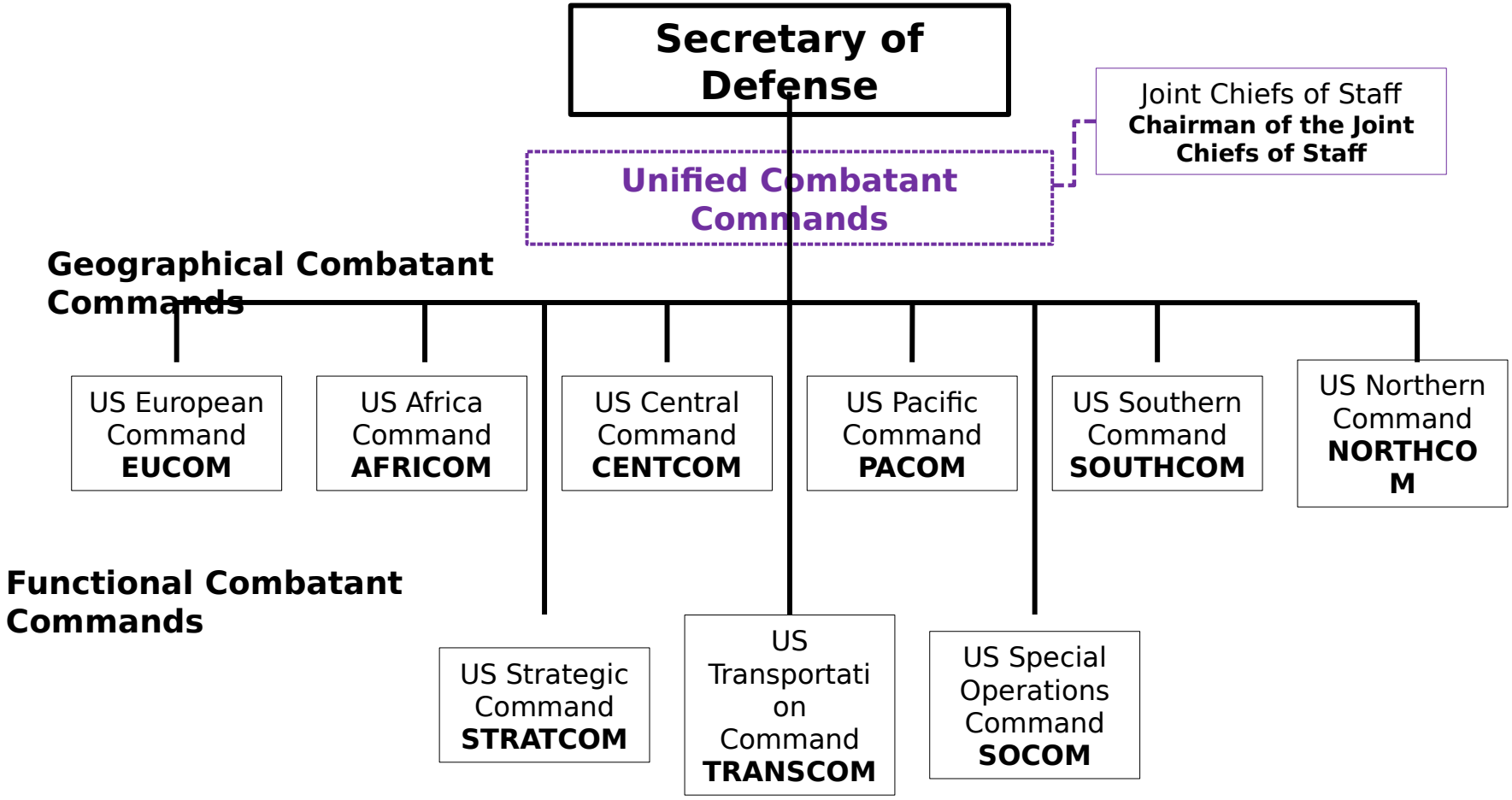
Command and Contracting Lines of Authority



Geographic Combatant Commands



Unified Combatant Commands


Secretary of Defense
Joint Chiefs of Staff
Chairman of the Joint Chiefs of Staff
Unified Combatant Commands
Geographical Combatant Commands
US European Command EUCOM
US Africa Command AFRICOM
US Central Command CENTCOM
US Pacific Command PACOM
US Southern Command SOUTHCOM
US Northern Command NORTHCOM
Functional Combatant Commands
US Strategic Command STRATCOM
US Transportation Command TRANSCOM
US Special Operations Command SOCOM

USAFRICOM

AFRICOM - Kelley Barracks, Stuttgart, GE				
Air Force	Army	Navy	Marines	Special Ops
U.S. Air Forces Africa (USAFAF)	U.S. Army Africa (USARAF)	Naval Forces Africa (NAVAF)	U.S. Marine Corps Forces Africa (MARFORAF)	U.S. Special Operations Command Africa (SOCAFRICA)
Third AF HQ at Ramstein Air Base, GE	Operating from Vicenza, Italy, U.S.	HQ Naples, Italy Personnel shared with U.S. Naval Forces Europe Sixth Fleet	Located in Stuttgart, Germany shared U.S. Marine Corps Forces Europe	Co-located with U.S. Africa Command at Kelley Barracks, Stuttgart, GE

Combined Joint Task Force-Horn of Africa (CJTF-HOA)
Camp Lemonnier, Djibouti.

USPACOM

PACOM – Camp H.M. Smith, HI				
Air Force	Army	Navy	Marines	Special Ops
U.S. Pacific Air Forces (PACAF)	U.S. Army Pacific Command (USARPAC)	U.S. Pacific Fleet	Marine Forces Pacific (MARFORPAC)	Special Operations Command, Pacific (SOCPAC)
Fifth Air Force - Japan Seventh Air Force - Korea Eleventh Air Force - Alaska Thirteenth Air Force - Hawaii	25th ID - HI and AK 94th Army Air and Missile Defense Command -HI and Kadena Air Base, Japan US Army Alaska US Army Japan 9th Regional Support Command (USAR)	Pearl Harbor, HI Third Fleet - California Seventh Fleet - Japan	1st Marine Expeditionary Force - California 3rd Marine Expeditionary Force - Japan	Camp H. M. Smith, Oahu, HI

Major subordinate commands:
U.S. Forces, Japan (Yokota AB, near Tokyo)
U.S. Forces, Korea (Yongsan Army Garrison, Seoul)
Alaskan Command (Elmendorf AFB, Anchorage)

Standing Joint Task Force:
Joint Interagency Task Force West (Camp H. M. Smith, Hawaii)
Joint POW/MIA Accounting Command (Hickam AFB, Hawaii)
Joint Task Force-Homeland Defense (Ft. Shafter, Hawaii)
Joint Task Force 510
Joint Special Operation Task Force – Philippines

USCENTCOM

CENTCOM - MacDill Air Force Base, FL				
Air Force	Army	Navy	Marines	Special Ops
U.S. Air Forces Central (AFCENT)	U.S. Army Forces Central Command (ARCENT)	U.S. Naval Forces Central Command (USNAVCENT)	U.S. Marine Forces Central Command (USMARCENT)	Special Operations Command Central (SOCCENT)
Ninth Air Force, HQ Shaw Air Force Base, SC	HQ at Shaw Air Force Base, SC 3rd Army	Fifth Fleet, HQ at Naval Support Activity Bahrain, Kingdom of Bahrain	HQ at Camp Pendleton, CA	HQ at MacDill Air Force Base, FL

Major subordinate multiservice commands:
United States Forces – Iraq (decommissioned)
International Security Assistance Force (ISAF) NATO (Formerly: Combined Forces Command Afghanistan).

USEUCOM

EUCOM – Stuttgart, Germany				
Air Force	Army	Navy	Marines	Special Ops
United States Air Forces in Europe (USAFE)	United States Army Europe (USAEUR)	United States Naval Forces Europe (NAVEUR)	United States Marine Corps Forces Europe (MARFOREUR)	Special Operations Command, Europe (SOCEUR)
Third Air Force - Ramstein Air Base, GE	Wiesbaden, GE V Corps: Wiesbaden, GE Additional units	Sixth Fleet - Naples, Italy Navy Region Europe - Naples, Italy	Stuttgart, GE	Stuttgart, GE

Additional supporting units:
George C. Marshall European Center for Security Studies (Garmisch, Germany)
NATO School (Oberammergau, Germany)
Joint Analysis Center (RAF Molesworth, Huntingdonshire, UK

USSOUTHCOM

SOUTHCOM – Doral, FL				
Air Force	Army	Navy	Marines	Special Ops
United States Air Forces South (AFSOUTH)	United States Army South (ARSOUTH)	United States Naval Forces Southern Command (COMUSNAVSO)	United States Marine Corps Forces South (MARFORSOUTH)	Special Operations Command, South (USSOCSOUTH)
Twelfth Air Force – Davis-Monthan Air Base, AZ	Fort Sam Houston, TX	Fourth Fleet – Mayport Naval Base, FL	Miami/Doral, FL	Homestead Air Reserve Base, FL

Additional supporting units:
Joint Task Force Bravo – Sota Cano Air Base, Honduras
Joint Task Force Guantanamo – Cuba
Joint Interagency Task Force South – Florida
Center for Hemispheric Defense Studies – D.C.

USNORTHCOM

NORTHCOM – Peterson AFB, CO				
Air Force	Army	Navy	Marines	Special Ops
United States Air Forces North (AFNORTH)	United States Army North (ARNORTH)	United States Fleet Forces Command (USFF)	United States Marine Corps Forces North (MARFORNORTH)	Special Operations Command, NORTH
First Air Force – Tyndall Air Force Base, FL	Fifth Army, Fort Sam Houston, TX	Fourth Fleet – Mayport Naval Base, FL		Operational in 2014

Standing Joint Task Force
(previously assigned to USJFCOM):
Joint Force Headquarters National Capital Region
Joint Task Force Alaska
Joint Task Force Civil Support
Joint Task Force North

USSOCOM

SOCOM – MacDill AFB, FL			
Air Force	Army	Navy	Marines
United States Air Force Special Operations Command (AFSOC)	United States Army Special Operations Command (USASOC)	Naval Special Warfare Command (NSWC)	United States Marine Corps Forces Special Operations Command (MARSOC)
Hurlburt Field, FL	Fort Bragg, NC	San Diego, CA	Camp Lejeune, NC

Sub-unified command: Joint Special Operations Command

Special Operations Research, Development and Acquisition Center
Acquisition Executive – Warrant Authority

USSOCOM has their own Warranting Authority!

USTRANSCOM

TRANSCOM – Scott AFB, IL			
AMC	SDDC	MSC	JECC
United States Air Force Air Mobility Command	United States Army Surface Deployment and Distribution Command	Military Sealift Command	Joint Enabling Capabilities Command
Scott AFB, IL	Scott AFB, IL	Washington D.C. and Norfolk, VA	Norfolk, VA

TRANSCOM is always a supporting command and like SOCOM, they have their own Warranting Authority.

Contingency Contracting Officer's Authority

- Contracting Officers (KOs), pursuant to (Federal Acquisition Regulation [FAR] 1.602), are the only personnel authorized to *enter into*, *administer*, or *terminate* contracts and *make* related determinations and findings.
- KOs may bind the government only to the extent of the authority delegated to them.
  - KOs shall receive from the appointing authority clear instructions in writing regarding the limits of their authority.
- In Operational Area, contracting authority flows from Congress to the President, then to the Secretary of Defense, through the Service Agency Head, to the Head of Contracting Activity (HCA) and then to Senior Contracting Official (SCO) to the Contracting Officer.

Contracting Chain Nomenclature

- Head of Contracting Activity (**HCA**)
- Senior Contracting Official (**SCO**)
  - Equates to PARC (Principle Assistant Responsible for Contracting) in the Army
- Regional Contracting Chief (**RCC**) or Chief of Contracting Office (**COCO**)
- Contingency Contracting Officer (**CCO**)
  - Field Ordering Officer (FOO) and Ordering Officer (OO)
  - Contracting Officer's Representative (COR)

Contracting Support Structure Options

Three (3) main contracting related organizational options:

1)Service Component Support to Own Forces

Decision Factors Include But Not Limited To

- Size, primary mission, expected duration of the joint operation
- Scope, criticality & complexity of theater support contracting requirements
- Need for enhanced JFC control of theater support contracting mission
- Location of supported units compared to available commercial vendor base
- Dominant user and most capable Service considerations
  - May not be the same Service in any given operation

normally **only** have coordinating authority over Service component external support contracting organizations and DCMA's ACOs. These organizations, in general, have no authority over system support contracts.

Contracting Support Organizations

1. Service Component Support to Own Forces

- During smaller-scale operations with an expected short duration
- Service component commanders retain control
- Bulk of the units will be operating in distinctly different areas of the JOA
- Limited potential competition for the same vendor base

2. Lead Service

- Major, long-term operations
- JFC wants a consolidated contracting effort within the operational area (Pg 46, Joint Handbook)
- No need to stand-up an entirely new joint

Contracting Support Organizations (Cont'd)

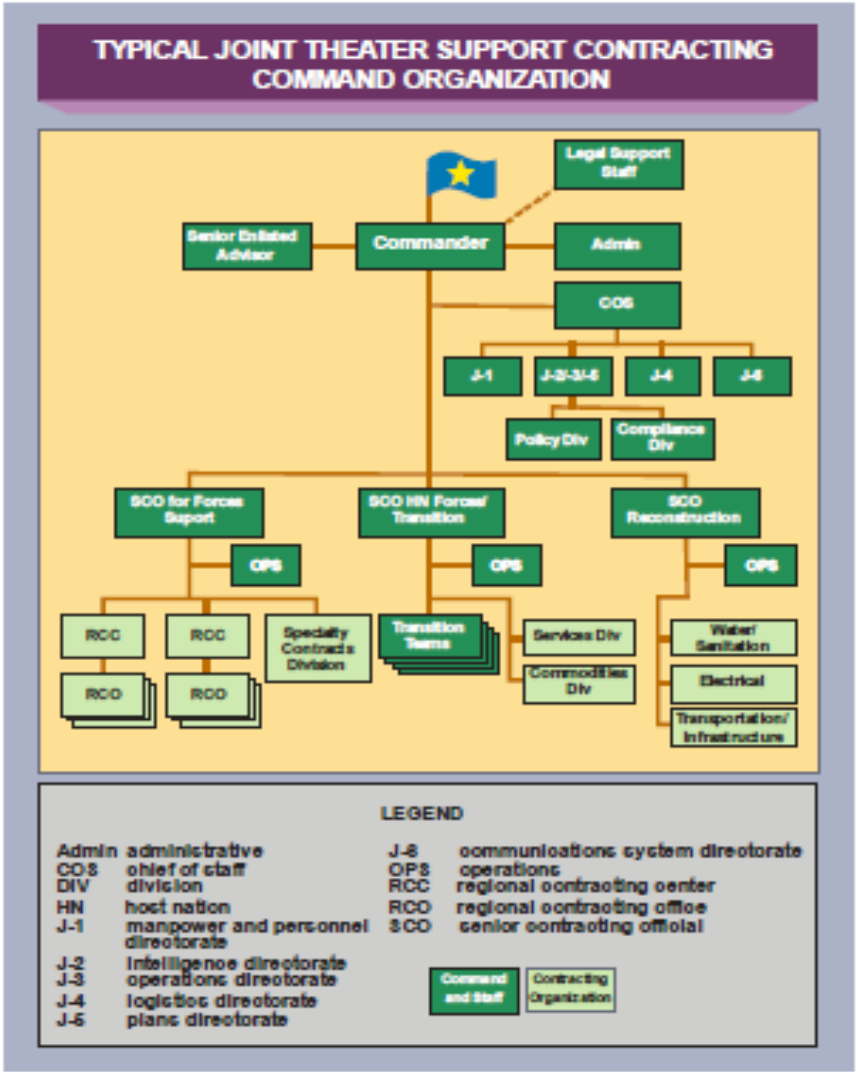
3. Joint Theater Support Contracting Command

- Larger or more complex contingency operations
- Mission is long-term duration
- JFC requires more oversight
- Extremely complex operation that requires direct control of theater support contracting by the JFC commander
- Mission beyond the capability of a single Service
- Mission that requires significant coordination of contracting and civil-military aspects the JFC's campaign plan

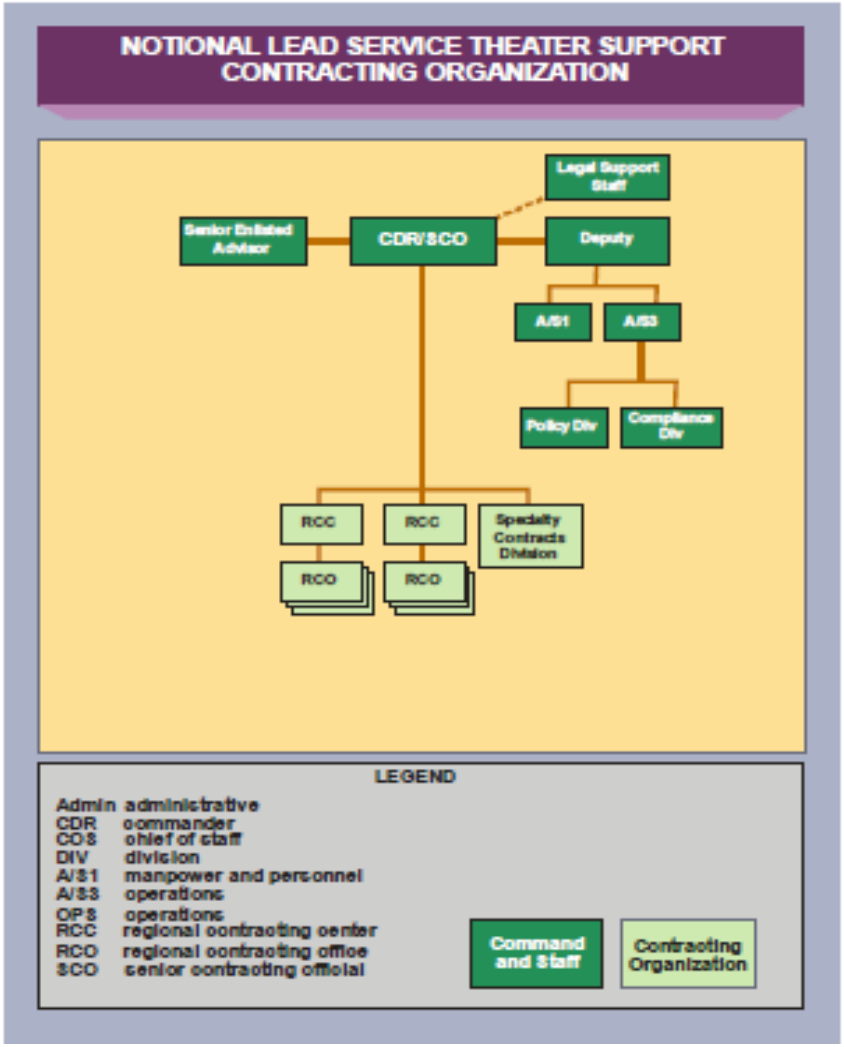
(Page 46, Joint Handbook)

- Significant numbers of different Service forces operating in same area/joint bases served by the

Typical Joint Theater Support Contracting Command Organization



Notional Lead Service Theater Support Contracting Organization



The SF 1402

- **Some of you may currently be warranted KOs**
  - **Likely use same warrant if supporting exercise/operation in support of your service/agency**
  - **If supporting joint operation, expect to apply/reapply for a warrant**
- **What documents/information is needed to apply?**
  - **Copies of DAWIA certificates, course completion certificates**
  - **Proof of education, experience**
  - **Copies of previous warrants held, if any**

Practical Exercise

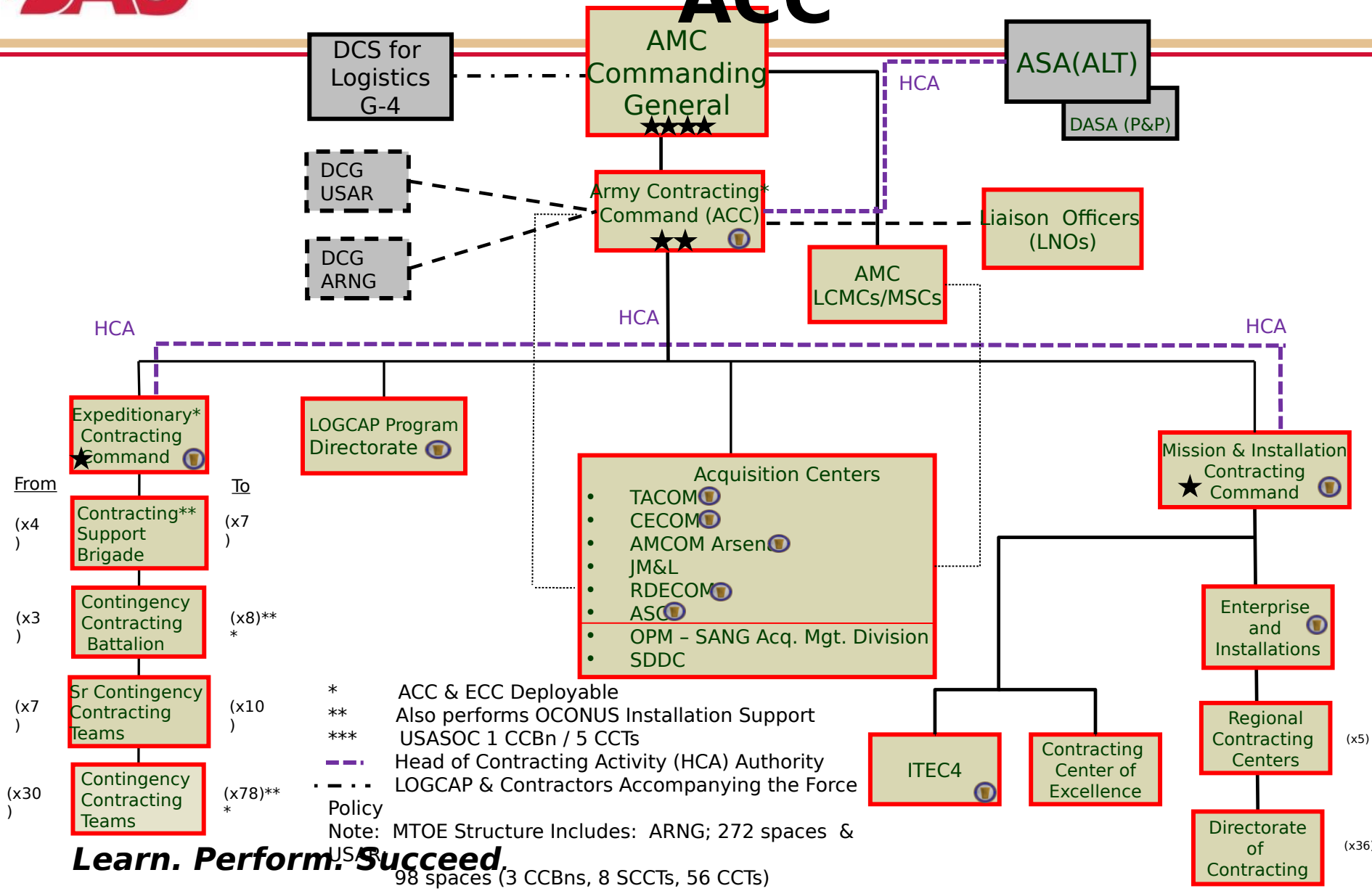
Contingency Contracting Officer's Warrant Application Example

Practical Exercise

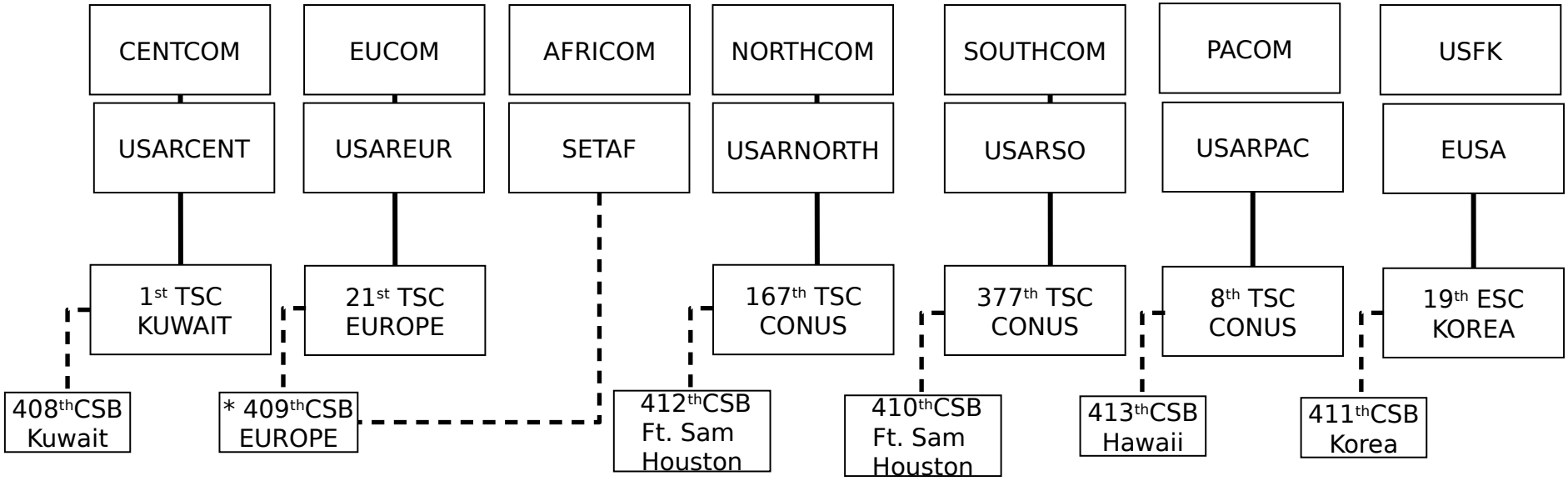
Who is YOUR Command Authority and Contracting Authority in a Contingency Environment?

Back-Up Slides

Army Material Command & ACC

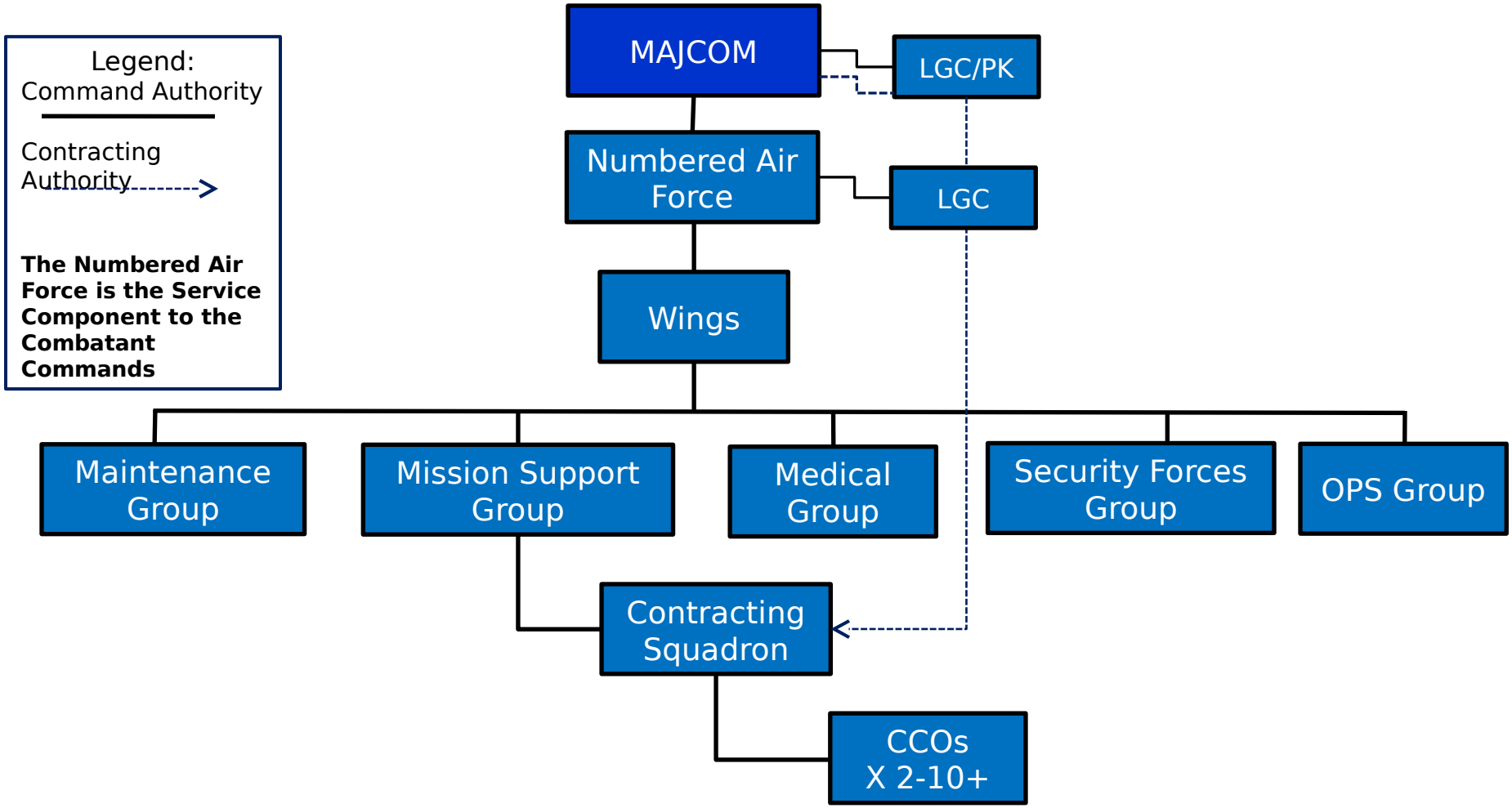


Army Contracting Support Brigade Alignment and Support Relationships



AFRICOM	Africa Command
CENTCOM	Central Command
CONUS	Continental United States
CSB	Contracting Support Brigade
ESC	Expeditionary Sustainment Command
EUCOM	European Command
EUSA	Eighth US Army
NORTHCOM	Northern Command
PACOM	Pacific Command
SETAF	Southern European Task Force
SOUTHCOM	Southern Command
TSC	Theater Sustainment Command
USARCENT	US Army Central
USAREUR	US Army Europe
USARNORTH	US Army North
USARSO	US Army South
USFK	US Forces Korea

US Air Force Tactical Structure



Navy Expeditionary Contract Support

Naval Special Warfare Command

Special Warfare Group One
Special Warfare Group Two
Special Warfare Group Four
Special Warfare Development Group

Does not represent Contracting units that execute System Support Contracts

Naval Facilities Engineering Command

NAVFAC Atlantic
Northwest, Mid-Atlantic, Southwest, Southeast, Midwest, Europe, Washington

NAVFAC Pacific
Hawaii, Marianas, Far East

Engineering & Expeditionary Warfare Center

FIRST Naval Construction

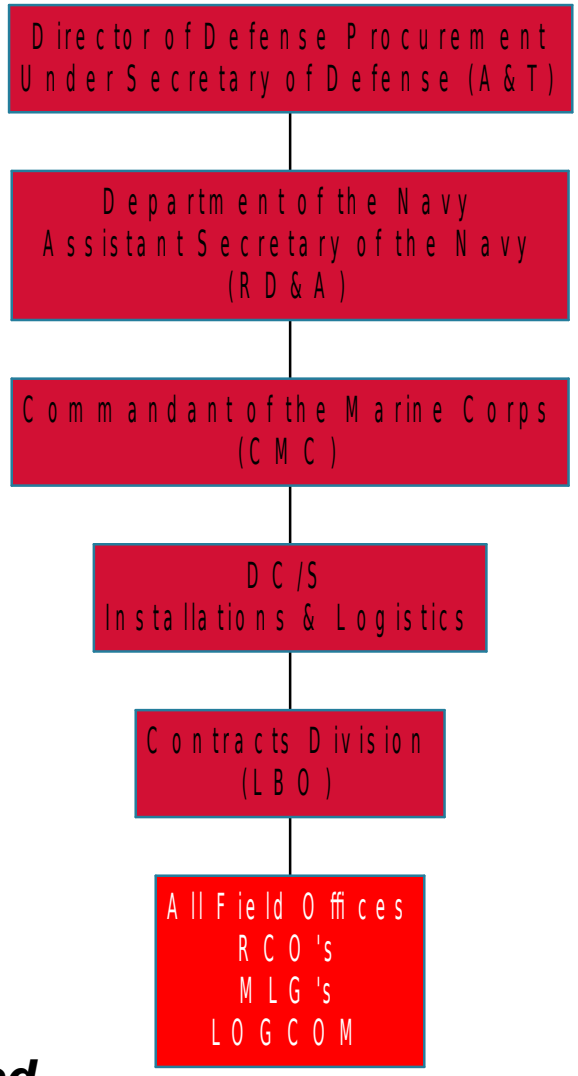
Naval Supply Systems Command

Global Logistics Support (GLS)

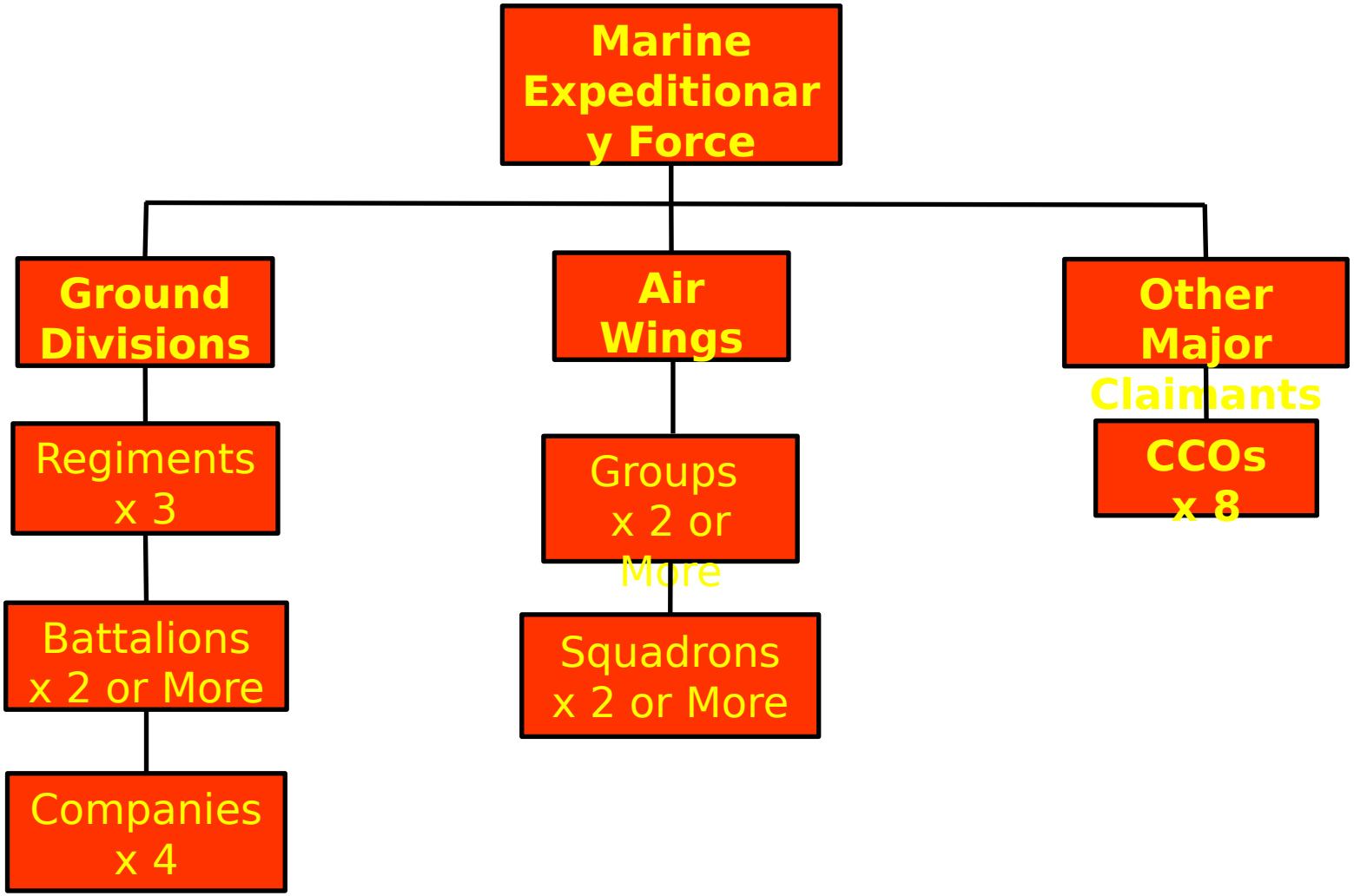
- FLC Norfolk
- FLC Jacksonville
- FLC San Diego
- FLC Puget Sound
- FLC Pearl Harbor
- FLC Yokosuka
- FLC Sigonella

FLC = Fleet Logistic Center

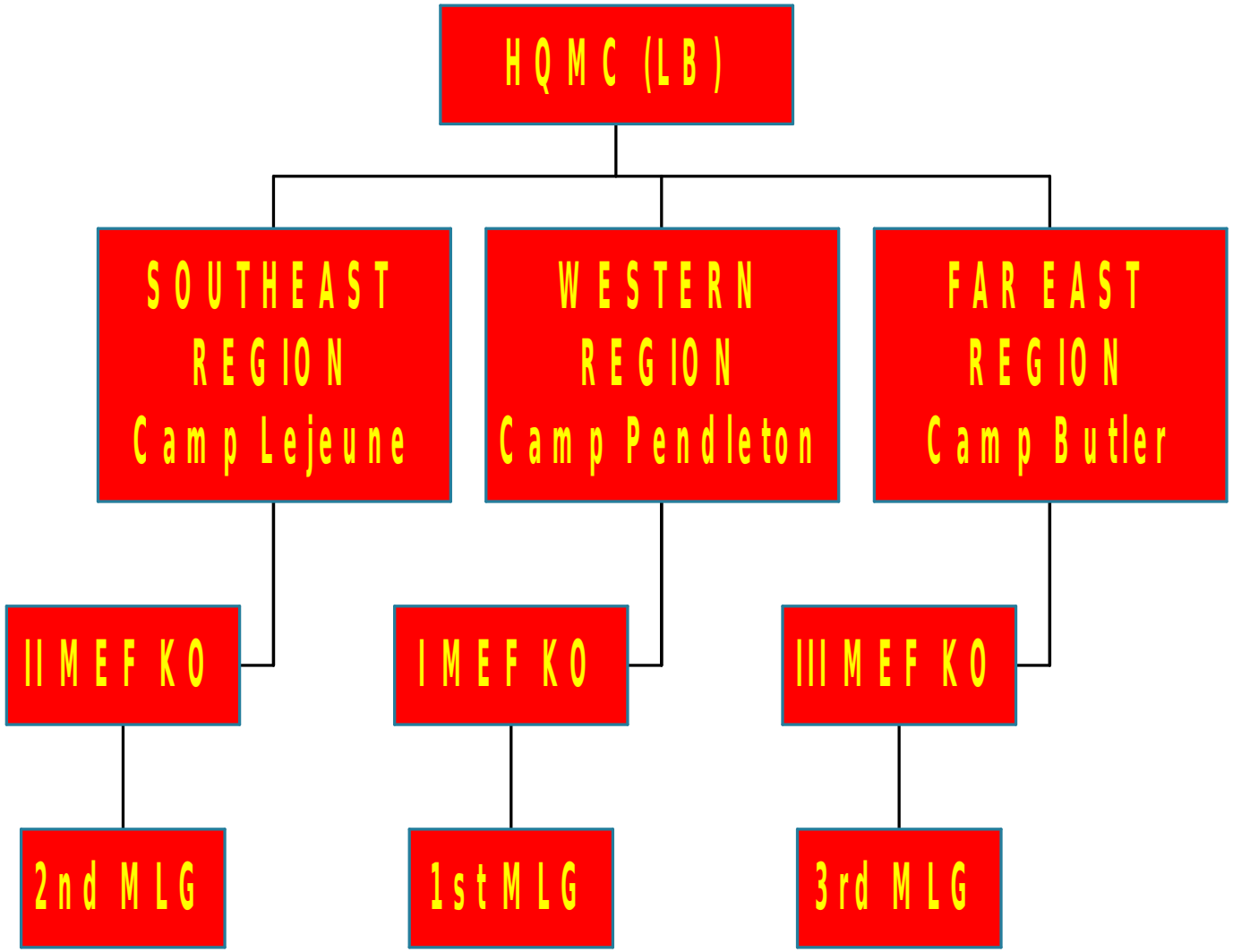
US Marines Contracting Chain of Command



US Marines Tactical Structure



US Marines Field Offices



Contracting and Command Authority

Command & Contracting Lines of Authority

"Contracting Authority" **is the legal authority to enter into binding contracts and obligate funds for the US government.**

"Command Authority" **includes the authority and responsibility for effectively using available resources and for planning the employment of, organizing, directing, coordinating, and controlling military forces for the accomplishment of assigned missions.**

*** CCOs receive their contracting warrants from a source of contracting authority, not command authority ***

Figure 1 illustrates command and contracting lines of authority.

Contingency Contracting Officer's Authority

Contract Authority flows from:

- Congress
  - President
    - Secretary of Defense
      - Service or Agency Head
        - Head of Contracting Activity (HCA)
          - Senior Contracting Official (SCO)
            - Chief of Contracting Office

Authority explicitly documented via the contracting officer's warrant

Contingency Contracting Officer's Authority

- **Warranting CCOs based on:**
  - **Experience**
  - **Education**
  - **Knowledge of acquisition policies and procedures**
  - **Training (meeting minimum DAWIA standards)**
- **Can contracting authority ever change?**
  - **Warrant levels can change over time, with the highest having an unlimited dollar-value contracting**